

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY WASHINGTON, D.C. 20460

OFFICE OF **INSPECTOR GENERAL**

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May 13, 2022

MEMORANDUM

SUBJECT: Notification of Audit:

EPA's Fiscal Years 2022 and 2021 Consolidated Financial Statements

Project No. OA-FY22-0121

FROM: Damon Jackson, Director

Financial Directorate

Office of Audit

Faisal Amin, Chief Financial Officer TO:

The Office of Inspector General for the U.S. Environmental Protection Agency plans to begin our required audit of the EPA's fiscal years 2022 and 2021 consolidated financial statements and notes. This audit is statutorily required by the Government Management Reform Act of 1994. This audit also addresses the following fiscal year 2022 top management challenge for the Agency: managing infrastructure funding and business operations.

We are providing this memorandum to (1) continue our mutual efforts to establish a high level of expectations for and commitments by all offices to provide timely and accurate information in support of the financial statements and other information included in the EPA's Annual Financial Report and (2) help ensure a mutual understanding of our respective roles and responsibilities during the audit. We include more details about our respective responsibilities in Attachment 1, "Audit Expectations." Attachment 2, "Key Milestones," highlights critical dates that must be met to complete this audit in a timely manner.

We are conducting this audit to express an opinion on the EPA's financial statements and notes. Our objectives are to determine whether:

- The financial statements are fairly presented in all material respects in accordance with generally accepted accounting principles.
- The EPA's internal control over financial reporting is in place.
- The EPA's management has complied with applicable laws and regulations.

We appreciate the continued level of commitment and cooperation exhibited by staff and managers from your office during our audit of the EPA's FYs 2021 and 2020 (restated) consolidated financial statements and notes. Their support allowed us to complete the audit by the deadline. We encourage you to continue your efforts to strengthen the Agency's coordination and quality-control processes to ensure that accurate data are available in a timely manner to prepare the annual financial statements and that these statements and supporting documentation are made available in an expeditious manner for our audit. For the FYs 2022 and 2021 consolidated financial statements and notes, we will issue an audit report with our opinion in accordance with the Office of Management and Budget's deadline.

We will keep you promptly informed of any delays, with the goal of keeping our respective staffs on track to meet the Office of Management and Budget's deadline for submitting audited financial statements. We will also be glad to assist you in updating office directors regarding the progress and status of the audited financial statements, including briefing senior officials, if necessary.

It is extremely important that any new processes or procedures developed be provided to us in a timely manner—especially any new processes involving Compass or changes in controls as a result of modifications to the system. If such processes or procedures are provided late in the audit, the delay may complicate or prevent the development of procedures to audit such information in time to meet the deadline. If the EPA has made substantial changes to Compass, we will need additional support from your staff to update our documentation of your controls.

We will conduct an entrance conference with your office before transaction testing begins. The estimated timetable for the audit and the types of assistance needed will be discussed at that time. We understand that the EPA expects to prepare an annual financial report for FY 2022 that will include the audited comparative financial statements and other information required by the Office of Management and Budget.

We expect that our audit work will involve all EPA finance centers, as well as other financial and program offices at EPA headquarters and in the EPA regions, as needed. Most of our work will be conducted remotely; however, if we need to perform any on-site work, we will coordinate with the relevant offices. We may also contact offices where we do not plan to perform work to obtain information needed for our audit.

We request that you provide the following data as soon as possible, but no later than two weeks from the date of this notification memorandum. Furthermore, we request that you continue to provide this information throughout the audit as it is developed:

- 1. The most current Compass business process reengineering maps.
- 2. The most current posting models at the general ledger account-entry level.
- 3. Recent policies or procedures on posting transactions in Compass (including spending adjustment documents developed by the Compass contractor, and current crosswalks).
- 4. A list of any new accounts in FY 2022.
- 5. A list of new document types, transaction types, general ledger accounting entries, and standard vouchers.
- 6. A list of changes to existing document types, transaction types, and standard vouchers.
- 7. Any general ledger account variance analysis or analytical review performed.
- 8. The most current cumulative Compass contractor change request list.

- 9. The most current cumulative schedule of posting model changes, known as "Reference Table Updates."
- 10. Briefing materials or a summary of significant information provided to the Office of the Chief Financial Officer senior management on subjects not otherwise addressed by the items listed above, such as the quarterly variance analysis.

We expect to request additional items from the Agency.

We respectfully note that the OIG is authorized by the Inspector General Act of 1978, as amended, to have timely access to personnel and all materials necessary to complete its objectives. Similarly, EPA Manual 6500, Functions and Activities of the Office of Inspector General (1994), requires that each EPA employee cooperate with and fully disclose information to the OIG. Also, Administrator Michael S. Regan, in an April 28, 2021 email message to EPA employees, conveyed his "expectation that EPA personnel provide OIG timely access to records or other information" and observed that "full cooperation with the OIG is in the best interest of the public we serve." We will request that you immediately resolve the situation if an Agency employee or contractor refuses to provide requested materials to the OIG or otherwise fails to cooperate with the OIG. We may report unresolved access matters to the administrator and include the incident in the Semiannual Report to Congress.

We will work closely with your staff to ensure that the audit meets the Office of Management and Budget's deadline. If you know of issues that you would like us to address during the audit, we can discuss them at the entrance conference.

We will post this memorandum on our public website at www.epa.gov/oig.

Attachments (2)

cc: Janet McCabe, Deputy Administrator

Dan Utech, Chief of Staff, Office of the Administrator

Jon Monger, Associate Deputy Administrator

Wesley J. Carpenter, Deputy Chief of Staff, Office of the Administrator

Regional Administrators, Regions 1–10

Assistant Administrators

Deputy Assistant Administrators

Jeffrey Prieto, General Counsel

Lindsay Hamilton, Associate Administrator for Public Affairs

Victoria Arroyo, Associate Administrator for Policy, Office of the Administrator

William Niebling, Associate Administrator for Congressional and Intergovernmental Relations, Office of the Administrator

Stefan Martiyan, Director, Office of Continuous Improvement, Office of the Chief Financial Officer

Lance McCluney, Director, Office of Administrative and Executive Services, Office of the Administrator

David Bloom, Deputy Chief Financial Officer

Lek Kadeli, Associate Chief Financial Officer

Meshell Jones-Peeler, Controller

Richard Gray, Associate Deputy Controller

Kathy Sedlak O'Brien, Director, Office of Planning, Analysis and Accountability, Office of the Chief Financial Officer

Michael Clanton, Director, Office of Technology Solutions, Office of the Chief Financial Officer Derek David, Deputy Director, Office of Technology Solutions, Office of the Chief Financial Officer

Maria Williams, Director, Office of Budget, Office of the Chief Financial Officer Angel Robinson, Deputy Director, Office of Budget, Office of the Chief Financial Officer Brian Webb, Director, Policy, Training and Accountability Division, Office of the Controller Nikki Wood, Chief, Management, Integrity and Accountability Branch; Policy, Training, and Accountability Divison, Office of the Controller

Dany Lavergne, Director, Accounting and Cost Analysis Division, Office of the Controller Vonda Jennette, Deputy Director, Accounting and Cost Analysis Division, Office of the Controller

Carmelita Chadwick-Gallo, Director, Research Triangle Park Finance Center, Office of the Controller

Greg Luebbering, Director, Cincinnati Finance Center, Office of the Controller Stacey Church, Chief, Fees and Collections Branch, Office of the Chief Financial Officer Simranjeet Jassal, Chief, General Ledger Analysis and Reporting Branch, Office of the Controller

Kimberly Patrick, Principal Deputy Assistant Administrator for Mission Support Lynnann Hitchens, Acting Deputy Assistant Administrator for Administration and Resources Management, Office of Mission Support

Vaughn Noga, Deputy Assistant Administrator for Environmental Information and Chief Information Officer, Office of Mission Support

Dan Coogan, Acting Director, Office of Resources and Business Operations, Office of Mission Support

Jan Jablonski, Acting Deputy Director, Office of Resources and Business Operations, Office of Mission Support

Marilyn Armstrong, Deputy Director, Office of Resources and Business Operations, Administrative Operations Division, Office of Mission Support

Mara Kamen, Director, Office of Human Resources, Office of Mission Support

Yvette Jackson, Director, Office of Administration, Office of Mission Support

Pamela Legare, Acting Director, Office of Acquisition Solutions, Office of Mission Support

Alva Daniels, Deputy Director, Office of Administration, Office of Mission Support

Arron Helm, Director, Office of Administration and Resources Management-Research Triangle Park, Office of Mission Support

Vique Caro, Director, Office of Administration and Resources Management-Cincinnati, Office of Mission Support

Michael Osinski, Director, Office of Grants and Debarment, Office of Mission Support Kysha Holliday, Deputy Director, National Policy, Training and Compliance Division, Office of Grants and Debarment, Office of Mission Support

Brian Epley, Director, Office of Information Technology Operations, Office of Mission Support Herbert Pankey, Director, Real Property Services Division, Office of Administration, Office of Mission Support

Neil Stewart, Acting Director, Facilities Management and Services Division, Office of Administration, Office of Mission Support

Willie Abney, Director, Desktop Support Services, Office of Information Technology Operations, Office of Mission Support

Cyndy Mackey, Director, Office of Site Remediation Enforcement, Office of Enforcement and Compliance Assurance

Andrew LeBlanc, Agency Follow-Up Coordinator

José Kercado, Backup Audit Follow-up Coordinator

Michael Benton, Audit Follow-Up Coordinator, Office of the Administrator

Alana Maye, Audit Liaison, Office of Technology Solutions, Office of the Chief Financial Officer

Larisha McKnight, Backup Audit Liaison, Office of Technology Solutions, Office of the Chief Financial Officer

Gwendolyn Spriggs, Audit Follow-Up Coordinator, Office of Enforcement and Compliance Assurance

Marc Vincent, Audit Follow-Up Coordinator, Office of Air and Radiation

Tiffany Crawford, Audit Follow-Up Coordinator, Office of Water

Kelly van Bronkhorst, Audit Follow-Up Coordinator, Office of Research and Development

Janet Weiner, Senior Audit Advisor, Office of Chemical Safety and Pollution Prevention

Kecia Thornton, Audit Follow-Up Coordinator, Office of Land and Emergency Management

Daniela Wojtalewicz, Audit Follow-Up Coordinator, Office of Mission Support

Celia Vaughn, Audit Liaison, Office of Acquisition Solutions, Office of Mission Support

Jenny Bae, Audit Liaison, Office of Grants and Debarment, Office of Mission Support

Lenore Connell, Audit Follow-Up Coordinator, Office of International and Tribal Affairs

Shan Anderson, Audit Follow-Up Coordinator, Office of General Counsel

Regional Audit Follow-Up Coordinators, Regions 1–10

Sean W. O'Donnell, Inspector General

Charles J. Sheehan, Deputy Inspector General

Benjamin May, Counsel to the Inspector General

Stephanie L. Wright, Assistant Inspector General for Management

Kellie J. Walker, Chief of Staff, Office of Inspector General

Katherine Trimble, Assistant Inspector General for Audit

Paul H. Bergstrand, Assistant Inspector General for Special Review and Evaluation

Marc Perez, Acting Assistant Inspector General for Investigations

Jee Kim, Assistant Inspector General for Management

Tom Collick, Deputy Counsel to the Inspector General

Laura B. Nicolosi, Principal Deputy Assistant Inspector General for Audit

Erin Barnes-Weaver, Deputy Assistant Inspector General for Evaluation

James Hatfield, Deputy Assistant Inspector General for Audit

Susan Barvenik, Associate Deputy Counsel to the Inspector General

Jennifer Kaplan, Deputy Assistant Inspector General for Congressional and Public Affairs

Jeffrey Lagda, Congressional and Media Liaison, Office of Inspector General

Lori Hoffman, Congressional and Media Liaison, Office of Inspector General

LaSharn Barnes, Director, Information Resources Management Directorate, Office of Inspector General

Wanda Arrington, Project Manager, Financial Directorate, Office of Inspector General

Demetrios Papakonstantinou, Project Manager, Financial Directorate, Office of Inspector General

Mairim Lopez, Project Manager, Financial Directorate, Office of Inspector General

Claire McWilliams, Project Manager, Financial Directorate, Office of Inspector General

Vincent Campbell, Project Manager, Information Resources Management Directorate, Office of Inspector General

Audit Expectations

We will audit the EPA's consolidated balance sheet as of September 30, 2022, and September 30, 2021; the related consolidated statements of net cost, net cost by major program, changes in net position, and custodial activity; the combined statement of budgetary resources for the years then ended; and the related notes to the financial statements. We confirm our acceptance and our understanding of this audit engagement by means of this memorandum. Our audit will be conducted with the objective of our expressing an opinion on the financial statements and to determine whether the:

- 1. Financial statements are fairly presented in all material respects in accordance with generally accepted accounting principles.
- 2. EPA's internal control structure over financial reporting related to the financial statements is in place and provides reasonable assurances that:
 - a. Financial transactions are executed in compliance with applicable laws, regulations, contracts, and grant agreements.
 - b. Assets are safeguarded against loss from unauthorized acquisition, use, or disposition.
 - c. Transactions are properly recorded, processed, and summarized to permit the preparation of reliable financial statements.
- 3. Agency has complied with laws, regulations, contracts, and grant agreements that have a direct and material effect on the financial statements, including determining whether the Agency has substantially complied with the Federal Financial Management Improvement Act provisions.
- 4. Information and manner of presentation contained in the "Management's Discussion and Analysis" and any other accompanying information are materially consistent with the information contained in the principal statements.

Auditor's Responsibilities

We will conduct our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in the *Government Auditing Standards* issued by the comptroller general of the United States of America; and Office of Management and Budget Bulletin 21-04, *Audit Requirements for Federal Financial Statements*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

We are required to be independent of the EPA and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits.

As part of our audit in accordance with auditing standards generally accepted in the United States of America, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error; design and perform audit procedures responsive to those risks; and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the financial statement audit, including the EPA's Federal Managers' Financial Integrity Act of 1982 process, in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the EPA's internal control. However, we will communicate to you in writing concerning any significant deficiencies or material weaknesses in internal control relevant to the audit of the financial statements that we have identified.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

Because of the inherent limitations of an audit, together with the inherent limitations of internal control, an unavoidable risk that some material misstatements may not be detected exists, even though the audit is properly planned and performed in accordance with the standards.

Management's Responsibilities

The financial statements are the responsibility of the EPA's management. Our audit will be conducted on the basis that the EPA's management acknowledges and understands that it has responsibility:

- 1. For the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America.
- 2. For the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.
- 3. To provide the OIG with:
 - a. Access to all information of which management is aware that is relevant to the preparation and fair presentation of the financial statements, such as records, documentation, and other matters.
 - b. Additional information that we may request from management for the purpose of the audit.

- c. Unrestricted access to persons within the EPA from whom we determine it necessary to obtain audit evidence.
- d. Any reports obtained from the EPA's service organizations.
- 4. To comply with laws, regulations, contracts, and grant agreements applicable to the EPA.
- 5. For the preparation, measurement, and presentation of the required supplementary information in accordance with prescribed guidelines established in accounting principles generally accepted in the United States of America.
- 6. For ensuring that the EPA's financial management systems substantially comply with federal financial management system requirements.
- 7. For maintaining adequate accounting records, selecting and applying appropriate accounting policies, and safeguarding United States government assets related to the EPA's operations.
- 8. To make sure all financial records and related information are available to us in a timely manner.

As part of our audit process, we will request that key senior managers provide us with management representation letters at the conclusion of our fieldwork.

Reporting

We will issue a written report upon completion of our audit of the EPA's FY 2022 consolidated financial statements in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in the *Government Auditing Standards* issued by the comptroller general of the United States of America; and Office of Management and Budget Bulletin 21-04, *Audit Requirements for Federal Financial Statements*.

Our report will be addressed to EPA management. Circumstances may arise in which our report may differ from its expected form and content based on the results of our audit. Depending on the nature of these circumstances, it may be necessary for us to modify our opinion, add an emphasis-of-matter paragraph or other-matter paragraph to our auditor's report. We will issue our audit report with our opinion in accordance with the Office of Management and Budget's deadline, regardless of the readiness of the Agency's financial statements.

Please sign and return the attached copy of this memorandum to indicate your acknowledgment of, and agreement with, the arrangements of our audit of the EPA's FYs 2022 and 2021 financial statements, including our respective responsibilities.

Faisal Amin	
Chief Financial Officer	

Key Milestones

To ensure the success and timely completion of this audit, please see the key milestones below.

Milestones	Timeline	Responsible party
Entrance conference	At least 15 days after notification memorandum issuance date	OIG, Office of the Chief Financial Officer, other applicable program offices
Finance centers and property management officers' management representation letters	Two weeks after the fiscal year ends	-Headquarters -Cincinnati Finance Center -Research Triangle Park Finance Center
Draft financial statements and footnotes, including support and Management's Discussion and Analysis Note: All Agency adjustments are to be included in the draft. No additional adjustments are allowed except from the schedule of audit differences.	Three weeks after the fiscal year ends	Office of the Chief Financial Officer
Final financial statements and footnotes, including support and Management's Discussion and Analysis	Three business days after receipt of the schedule of audit differences	Office of the Chief Financial Officer
Agency management representation letter	Five business days after final financial statements are provided to the OIG	Office of the Chief Financial Officer